STRENGTHENING PEACE BUILDING THROUGH DECENTRALIZED CONFLICT SENSITIVE PLANNING PROCESS: Case of Indonesia

Max H. Pohan (pohan@bappenas.go.id)
Deputy for Regional Development and Local Autonomy, National Development Planning Agency (BAPPENAS), Republic of Indonesia

Forum on Decentralized Governance and Conflict Prevention
United Nations System Staff College in cooperation with the “Generalitat de Catalunya”
Barcelona, Spain, 6-8 July 2009

BACKGROUND

- Reasoning behind conflict occurrence:
  - Social and economy inequality
  - Insufficient education level
  - The community has limited access to resources
  - Community has limited opportunity to contribute in development process;
  - Undelivered community aspirations related to development process.
  - Development programs do not suit the needs of communities

- Changing of National Development Planning System from centralized model to decentralized under Law No. 25/2004
- Bappenas as national planning agency has responsibilities to undertake development planning process which support social harmonization among communities.
Regulations Which Support Conflict Reconciliation and Peace Building Process

President Regulation Nr. 7/2005 on RPJMN (Medium-term Development Planning)

In chapter I, regarding the Agenda: To build a secure and peaceful Indonesia, the first target is “...enhancing securities and peace are shown in reducing level of intercommunal conflicts; reducing number of criminalities occurred in urban and rural areas; as well as reducing number of robbery and off-shore criminalities and smuggling...”

President Regulation Nr. 38/2008 on RKP 2009 (Annual Government Work Plan)

1. Increasing trust and harmony among communities
2. Culture developing based on noble norms
3. Improving securities, disciplines, and reducing crimes
4. Preventing and reducing separatism
5. Preventing and reducing terrorism

Intervention Programs

- Providing regulations which support conflict reconciliation and peace building process
- Using MUSRENBANG (development planning multi-stakeholders consultation meeting) as media to deal with conflict occurred;
- Providing Capacity Building for government servants and communities related to Conflict Sensitive Planning;
- Providing grants for pilot projects related with peace process
Musrenbang as an effective scheme to cope with conflicts in Indonesia

- Musrenbang (Development Planning Multistakeholders Consultation Meeting) is the only legal planning mechanism which has continuity;
- Musrenbang provides opportunity for each community to meet and communicate to each other and to discuss about their needs in development programs;
- Musrenbang also provides opportunity to community to held a meeting, discuss, and plan a conflict sensitive programs;
- Musrenbang is also a gathering media for Top-Down and Bottom-Up Planning (Government and community interests).

DECENTRALIZED CONFLICT SENSITIVE PLANNING (CSP) FRAMEWORK IN INDONESIA

- Conflict Sensitive Planning System
- Peace Building
  - Reintegration and social harmonization activities
  - Support to
- Capacity Building
  - DPRD (local Parliament)
  - Local Government
- Legal Framework
  - Law for Conflict Management
  - Local Regulations
- CSO
- RFP (request for proposal)
Entry Points for Conflict Prevention

<table>
<thead>
<tr>
<th>National Government</th>
<th>Legal Framework for: Conflict Management</th>
</tr>
</thead>
<tbody>
<tr>
<td>Local Government</td>
<td>Development Planning</td>
</tr>
<tr>
<td>Civil Society</td>
<td>Advocacy</td>
</tr>
</tbody>
</table>

Conflicts Prevention

L. Governance Accountability Transparency

Public Participation

P. Service Provision

A Framework for Integrating Conflict Management into Development Process

Planning Musrenbang Scheme

Capacity Building Process Outline of SKPD Regulations

Conflict sensitive planning:
1. Musrenbang;
2. Sectors (social, cultural, economic, and political);
3. Conflict resolutions

Law on Conflict Management

Peace Building Capacity Building CSO

CSO Networking Initiate Advocates for Law on Conflict Management

PTD

Outline of DPRD Regulations

Law
Interconnection to Support Conflict Sensitive Planning

Conflict Sensitive Planning

Institution

Community

Regulation

Integrating Conflict Sensitivity into the Planning Cycle

Principles of Good Planning

Conflict Context

Conflict Profile

Planning

Local Development & Peace Building

Implementation

Conflict Dynamic

Conflict Causes

Monitoring & Evaluation

Conflict Actors
On-going programs which support conflict sensitive planning:

1. SPADA (SUPPORT FOR POOR AND DISADVANTAGED AREA)
   A program which supports disadvantage areas, conflict-effected and disaster areas with participatory planning approach to address community needs.

2. PTD (PEACE THROUGH DEVELOPMENT)
   A program which aims to strengthen capacities of development actors/subjects in preparing sustainable conflict sensitive planning.

3. SSPDA (STRENGTHENING SUSTAINABLE PEACE AND DEVELOPMENT IN ACEH)
   A program which aims to strengthen peace and development in Aceh post MoU Helsinki in 2005

---

**SCHEDULE AND MECHANISM OF MUSRENBANG**

<table>
<thead>
<tr>
<th>MONTHS</th>
<th>JANUARY</th>
<th>FEBRUARY</th>
<th>MARCH</th>
<th>APRIL</th>
<th>MAY</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>GLOBAL GOVERNMENTS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating National Working Plan (RKP) &amp; Ministries Working Plans (Renja K/L)</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Provincial Working Plan</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Working plan of Provincial Agencies</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Working plan for District/City</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Working plan for District/City Agencies</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Working Plan for District/City</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>CENTRAL GOVERNMENT</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Indicative Budget</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>National Coordination</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>National Musrenbang</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Post-Musrenbang</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sectoral WP</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sectoral WP</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>PROVINCIAL GOVERNMENTS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Provincial Coordination</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Provincial Musrenbang</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Post-Musrenbang</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sectoral WP</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>DISTRICT/CITY GOVERNMENTS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Working Plan for District/City</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Working plan for District/City Agencies</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Formulating Working Plan for District/City</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>LOCAL GOVERNMENTS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Village level Musrenbang</td>
<td>September</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: Circular Letter of Min of Planning and Min of Home Affairs on Musrenbang Process
SPADA’s Planning Scheme through Musrenbang

The Flow of SPADA’S MUSRENBANG

1. Identify advantage, problems, and community aspirations
2. Sub-district Technical Analysis
3. Sub-district Musyawarah for Ranking
4. Sub-district Musyawarah for Financing
5. District Technical Analysis
6. District Musyawarah for Ranking
7. District Musyawarah for Financing
8. District/City Musrenbang
9. Sub-district Sectoral Forum
10. District/City Sectoral Forum
11. Provincial Sectoral Forum
12. Provincial Musrenbang
13. Post Provincial Musrenbang
14. Post District/City Musrenbang
15. Post District/City Musrenbang

MUSRENBANG’S Flow (Regular Process)

THANK YOU